

1
2
3
4
5
6
7 IN THE UNITED STATES DISTRICT COURT
8 FOR THE DISTRICT OF OREGON
9

10
11 CITY OF LEBANON,)
12)
13 Plaintiff,)
14 vs.)
15)
16 GEORGIA PACIFIC CORPORATION, a)
17 Georgia corporation; FORT JAMES)
18 CORPORATION, a Virginia)
19 corporation; FORT JAMES)
20 OPERATING COMPANY, a Virginia)
21 corporation)
22)
23 Defendants.)
24)
25)
26)
27)
28)

Civil No. 02-6351-AA

OPINION AND ORDER

29 Jay T. Waldron
30 Carson Bowler
31 Timothy M. Sullivan
32 Schwabe, Williamson, & Wyatt, P.C.
33 1211 SW Fifth Ave., Suites 1600-1900
34 Portland, Oregon 97204
35 Attorneys for Plaintiff

36 Peter H. Glade
37 Paul Bierly
38 Markowitz, Herbold, Glade, & Mehlhaf, P.C.
39 Suite 3000 Pacwest Center
40 1211 SW Fifth Ave.
41 Portland, Oregon, 97204
42 Attorneys for Defendants

43 AIKEN, Judge:

1 Pursuant to Fed. R. Civ. P. 56, defendant Georgia Pacific
2 moves for summary judgment arguing that it should be dismissed
3 from this case. Plaintiff cross moves for partial summary
4 judgment arguing that as a matter of law defendants Georgia
5 Pacific and Fort James should each be held strictly liable, and
6 moves for summary judgment on various defenses and counterclaims
7 asserted by defendants.

8 BACKGROUND

9 On or about August 12, 1998, plaintiff City of Lebanon (the
10 "City") purchased an Easement for Public Access and Utilities
11 across a former industrial facility (the "Property") owned and
12 operated by defendant Fort James Corporation in Linn County,
13 Oregon, for the amount of \$16,000. The City acquired the
14 Easement to build a sanitary sewer line as part of the City's
15 West Side Interceptor Project.

16 Prior to beginning construction in the fall 1998, the City's
17 environmental specialist, Mr. Joshi, reviewed a 1988 report
18 authored by CH2M Hill, James River and Fort James' environmental
19 consultant. Joshi contacted Fort James' office and was told
20 there were two reports concerning the Property, and that C2HM
21 Hill would mail those reports to Joshi. C2HM Hill sent him a
22 report dated 1995 and a separately bound appendix. Mr. Joshi
23 stated that he thought the "two reports" were the report and
24 appendix, and that he had received all of the available
25 information.

26 C2HM Hill had sent him a 1995 environmental report that
27 discussed environmental investigations of the Fort James'
28 Property and an estimated 2,000 cubic yards of petroleum

1 contaminated soil that remained in the Property. The
2 contamination arose from a release from a Bunker C fuel storage
3 tank. The City factored in the contamination in its contaminated
4 media management plan for the project. The City also discussed
5 the interceptor route and potential contamination with defendant
6 Fort James and requested any further information concerning
7 investigation and cleanup. There was an additional report,
8 however, dated 1998, that the City did not receive or review.
9 This report showed that there was a plume of petroleum-
10 contaminated soil directly intersecting the interceptor line's
11 proposed alignment. The parties dispute whether CH2M Hill told
12 the City it had "nothing to worry about" and that there would be
13 "no problem" with regard to the proposed alignment.

14 The City began construction, and it encountered petroleum
15 contamination in both soil and groundwater in the trench
16 excavation. It immediately contacted Fort James and CH2M Hill.
17 CH2M Hill and Fort James were on the site several times during
18 the City's excavation, and both CH2M Hill and the City tested the
19 contaminated soil and groundwater. The City alleges that Fort
20 James failed to inform the City that it was attempting to get a
21 risk based closure through the Department of Environmental
22 Quality ("DEQ") Leaking Underground Storage Tank program, and
23 that it had conducted further cleanup in 1996, and again in 1997,
24 until after the City had removed and transported approximately
25 15,000 cubic yards of contaminated soil off-site over a period of
26 several weeks.

27 Plaintiff alleges that Fort James never informed DEQ that
28 the City was constructing its interceptor until after the City

1 encountered the contamination. City of Albany representatives
2 contacted the DEQ Voluntary Cleanup and Underground Storage Tank
3 Program to express Albany's grave concern regarding the extent of
4 petroleum contamination left on the Property and the threat of
5 petroleum releases to its drinking water source, the Santiam
6 Canal.

7 Plaintiff alleges that representatives from the DEQ
8 Underground Storage Tank, Water Quality and Solid Waste programs
9 oversaw and approved the City's contaminated soil remediation,
10 contaminated groundwater disposal activities, and investigation
11 of the nature and extent of contamination on the Fort James'
12 Property.

13 Plaintiff filed this action to recover \$1.8 million
14 remedial action costs that it incurred to protect the City of
15 Albany's drinking water source during construction of the sewer
16 line. The City's remedial action costs included costs paid to
17 DEQ for oversight of its investigation and remedial action, as
18 well as the City's investigation, removal and remedial action
19 costs.

20 This court has spent considerable time previously ruling on
21 several motions, including motions to dismiss filed by both
22 plaintiff and defendants, a motion to amend the complaint,
23 motions to strike, and two motions for partial summary judgment
24 filed by the defendants.

25 STANDARDS

26 Summary judgment is appropriate "if the pleadings,
27 depositions, answers to interrogatories, and admissions on file,
28 together with the affidavits, if any, show that there is no

1 genuine issue as to any material fact and that the moving party
2 is entitled to a judgment as a matter of law." Fed. R. Civ. P.
3 56©). Substantive law on an issue determines the materiality of
4 a fact. T.W. Electrical Service, Inc. v. Pacific Electrical
5 Contractors Assoc., 809 F.2d 626, 630 (9th Cir. 1987). Whether
6 the evidence is such that a reasonable jury could return a
7 verdict for the nonmoving party determines the authenticity of a
8 dispute. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248
9 (1986).

10 The moving party has the burden of establishing the absence
11 of a genuine issue of material fact. Celotex Corp. v. Catrett,
12 477 U.S. 317, 323 (1986). If the moving party shows the absence
13 of a genuine issue of material fact, the nonmoving party must go
14 beyond the pleadings and identify facts which show a genuine
15 issue for trial. Id. at 324.

16 Special rules of construction apply when evaluating summary
17 judgment motions: (1) all reasonable doubts as to the existence
18 of genuine issues of material fact should be resolved against the
19 moving party; and (2) all inferences to be drawn from the
20 underlying facts must be viewed in the light most favorable to
21 the nonmoving party. T.W. Electrical, 809 F.2d at 630.

22 DISCUSSION

23 Defendant Georgia Pacific moves for summary judgment arguing
24 that it should be dismissed from this lawsuit because the only
25 connection it has with the Property is that it is the parent
26 company of Property owner, Fort James. Plaintiff cross moves for
27 partial summary judgment arguing that Georgia Pacific is either
28 a "successor in interest" to Fort James and therefore liable, or

1 "directly liable." Plaintiff also moves for summary judgment
2 arguing that Fort James is strictly liable. It is undisputed
3 that Georgia Pacific was not involved in releasing any
4 contaminants, nor was it a party to the easement with the City.

5 The general rule is that asset purchasers are not liable as
6 successor corporations. Atchison, Topeka & Santa Fe Ry. Co. v.
7 Brown & Bryant, Inc., 132 F.3d 1295, 1298 (9th Cir. 1997), amended
8 and superseded by, 159 F.3d 358 (9th Cir. 1997). That rule is
9 subject to four exceptions: (1) agreement to assume liabilities;
10 (2) "de-facto" consolidation or merger; (3) continuation of
11 seller; and (4) fraud. Id.

12 Oregon law regarding liability of successors-in-interest is
13 substantially similar.

14 The general rule is that where one corporation sells or
15 otherwise transfers all of its assets to another
16 corporation, the latter is not liable for the debts and
17 liabilities of the transferor...

18 To this general rule there are four well recognized
19 exceptions, under which the purchasing corporation becomes
20 liable for the debts and liabilities of the selling
21 corporation. (1) Where the purchaser expressly or impliedly
22 agrees to assume such debts; (2) where the transaction
23 amounts to a consolidation or merger of the corporations;
24 (3) where the purchasing corporation is merely a
25 continuation of the selling corporation; and (4) where the
26 transaction is entered into fraudulently in order to escape
27 liability for such debts."

28 Erickson v. Grande Ronde Lumber Co., 162 Or. 556, 568, 92 P.2d
170 (1939).

29 A. Successor Liability

30 Plaintiff alleges first that Georgia Pacific is liable as a
31 successor-in-interest because a merger took place between Georgia
32 Pacific and Fort James. A merger occurs when one company absorbs
33 itself into the other. A merger exists "where one of the

1 constituent companies remains in being absorbing or merging into
2 itself all of the other constituent companies." Dairy
3 Cooperative Ass'n v. Brandes Creamery, 147 Or. 488, 498, 30 P.2d
4 338 (1934).

5 Georgia Pacific moves for summary judgment, arguing that it
6 is not liable as a successor-in-interest because as a matter of
7 law it did not merge with Fort James. Plaintiff alleges that
8 Georgia Pacific is, in fact, liable because its acquisition of
9 Fort James amounted to a merger. Georgia Pacific argues that the
10 merger was between Fort James and one of Georgia Pacific's wholly
11 owned subsidiaries, Fenres Acquisition Corp.

12 Georgia Pacific states that it created a wholly owned
13 subsidiary, Fenres Acquisition Corporation, for the sole purpose
14 of acquiring 100 percent of the stock of Fort James Corporation.
15 Georgia Pacific states that Fenres subsequently merged into Fort
16 James, and since that time, Fort James has been a separate legal
17 entity and a wholly-owned subsidiary of Georgia Pacific.

18 Plaintiff argues that there exists disputed issues of fact
19 as to whether a merger occurred. Plaintiff relies on the
20 prospectus which characterized the business strategy of the
21 transaction and the transaction itself. The plaintiff also
22 relies on Fort James' website, press releases, and other public
23 statements by Georgia Pacific regarding its acquisition of Fort
24 James.

25 The evidence relied on by plaintiff does not change the
26 nature of the transaction, which was between Fort James and
27 Georgia Pacific's wholly owned subsidiary. The fact that
28 companies might have described their agreement as a "merger" or

1 "consolidation" is not controlling. Ladjevvardian v. Laidlaw-
2 Coggeshall, Inc., 431 F. Supp. 834, 838-839 (S.D.N.Y. 1977)
3 (internal citation omitted). There exists extensive documentation
4 to describe the precise nature of the merger at issue. According
5 to the Agreement and Plan of Merger, the merger was between Fort
6 James and Fenres Acquisition Corp, identified as Merger Sub, with
7 Fort James being the survivor. The "Purchaser" is also
8 specifically identified as Fenres, not Georgia Pacific. Other
9 documents supporting the merger between Fort James and Fenres
10 include the Certificate of Incorporation issued to Fenres by the
11 Commonwealth of Virginia, the Articles of Incorporation and
12 Bylaws, the Articles of Merger, the Plan of Merger, the
13 Certificate of Merger issued by the Commonwealth of Virginia, and
14 the Notice of Merger.

15 I find that Georgia Pacific was not merged with Fort James;
16 Fort James merged with Fenres, a wholly owned subsidiary of
17 Georgia Pacific, and therefore, Georgia Pacific cannot be liable
18 based on successor liability.

19 B. Direct Liability

20 In its motion for summary judgment Georgia Pacific also
21 alleges that it is not directly liable for plaintiff's response
22 costs. Plaintiff cross moves for partial summary judgment
23 asserting that Georgia Pacific is directly liable as an operator
24 as a result of its duties and responsibilities derived from the
25 acquisition. I find that a material issue of disputed fact
26 exists on this issue.

27 A parent corporation may have either direct or derivative
28 liability for environmental costs at a facility owned by a

1 subsidiary. See United States v. Bestfoods, 524 U.S. 51 (1998).
2 A parent corporation has derivative environmental liability for
3 its subsidiary under a corporate veil piercing analysis. Id. at
4 62-63. Direct liability arises when a parent corporation
5 actually controls the facility in question and thus has
6 "operator" status. Id. at 65-66. The control necessary to give
7 rise to operator liability includes managing, directing or
8 conducting operations related to the environmental contamination,
9 including anything to do with leaking or disposal of hazardous
10 substances found at the site, or any decisions about compliance
11 with environmental laws. Id. at 66-67.

12 Oregon law is substantially the same. The courts have held
13 that a shareholder can act to create direct liability by virtue
14 of the shareholder's own participation in the conduct that gave
15 rise to the plaintiff's cause of action. Amfac Foods, Inc. v.
16 International Systems & Controls Corp., 294 Or. 94, 103, 654 P.2d
17 1092 (1982). See also, Acrymed, Inc. v. Convatec, 317 F. Supp.2d
18 1204, 1214 (D. Or. 2004) (applying Oregon law and granting summary
19 judgment, finding no evidence that defendant was an active
20 participant).

21 Georgia Pacific alleges it is not liable because it had no
22 involvement in the underlying facts of the case and did not have
23 any interaction with Fort James until after the cleanup had
24 occurred. Liable parties, as defined by Or. Rev. Stat. § 465.255
25 (1)(b), include "[a]ny owner or operator who became the owner or
26 operator after the time of the acts or omissions that resulted in
27 the release, and who knew or reasonably should have known of the
28 release when the person first became the owner or operator."

1 Georgia Pacific has not denied that it assumed the duties of an
2 "operator" of the facility following the acquisition. Georgia
3 Pacific also knew or should have known of the release of
4 hazardous substances because the cleanup had already occurred and
5 Fort James' former employees state that they told Georgia Pacific
6 about the environmental conditions.

7 Georgia Pacific further alleges that it was not an active
8 participant with the Property. In Acrymed v. Convatec, the
9 court applied Oregon law and found that there was no evidence
10 that the defendant parent corporation was an active participant
11 in the activity between the subsidiary and the plaintiff. 317
12 F. Supp. 2d at 1214. There, the parent corporation named the
13 subsidiary and its products as a "core business" on its
14 website, and reported to shareholders that it had "landed"
15 several new products made by the subsidiary. Id. There were
16 also statements by the subsidiary's president that they "were
17 all employees" of the parent corporation, and the subsidiary's
18 employees were paid with the parent corporation's checks. Id.
19 This evidence was not found sufficient to create an issue of
20 material fact as to whether the parent corporation was an
21 active participant; moreover, the parent was found not directly
22 liable to the plaintiff. Id.

23 Plaintiff here contends that during the acquisition,
24 Georgia Pacific investigated and noted the environmental
25 liabilities associated with Fort James. Plaintiff alleges that
26
27
28

1 Georgia Pacific directed and managed the operations relating to
2 environmental contamination of the Property, and made decisions
3 about compliance with environmental laws as the laws related to
4 the Property. Plaintiff also alleges that employees with
5 direct knowledge of the site transferred from Fort James to
6 Georgia Pacific, working in the same capacity. These employees
7 included both Fort James' Senior Environmental Engineer and its
8 Manager of Field Services. Moreover, Carol Whitaker, the
9 Manager of Environmental Mill Services, was an employee of Fort
10 James involved in the investigation and clean-up of the
11 property, and her duties remained the same after the
12 transaction. The parties agree that Georgia Pacific employees
13 have participated in the management of the Property.
14
15

16 Georgia Pacific denies that it is directly liable, stating
17 that it had no involvement with the underlying facts of the
18 case. However, the Supreme Court has held that if the parent
19 has control over the operation of the subsidiary's facility, an
20 issue of fact is raised as to direct liability. United States
21 v. Bestfoods, 524 U.S. at 71. There, an employee of the
22 parent "actively participated in and exerted control over a
23 variety of [the facility's] environmental matters." Id. at
24 73. This fact overcame the presumption that a parent
25 corporation is not liable for the acts of its subsidiary. Id.
26 at 61.
27
28

1 Defendant reiterates that the acquisition took place long
2 after the clean-up, and that this should preclude Georgia
3 Pacific from being liable for the clean-up costs. As noted
4 above, no exemption is found in Or. Rev. Stat. § 465.255 for
5 operators who acquire property with existing disputes over
6 costs related to a former release. The statute defines liable
7 parties as simply "[a]ny owner or operator who became the owner
8 or operator after the time of the acts or omissions that
9 resulted in the release, and who knew or reasonably should have
10 known of the release when the person first became the owner or
11 operator." Or. Rev. Stat. § 465.255(1)(b).

14 The facts provided by plaintiff create a disputed issue of
15 fact as to whether Georgia Pacific was an "operator" and an
16 "active participant" who may be directly liable to plaintiff.
17 Therefore, Georgia Pacific's motion for summary judgment is
18 denied. Similarly, plaintiff's motion for summary judgment to
19 declare Georgia Pacific a liable party as a matter of law, is
20 also denied.

22 Fort James' Liability

23 Plaintiff's motion for partial summary judgment also
24 alleges that Fort James is a liable party as a matter of law
25 under Or. Rev. Stat. § 465.255. Defendant argues that
26 plaintiff is a Potentially Responsible Party (PRP) under Or.
27 Rev. Stat. § 645.255(1)(d) and cannot prevail on its strict
28

1 liability claim. This court, however, previously held that
2 there is a disputed issue of fact as to whether the plaintiff
3 is a PRP.

4 If the Plaintiff is a PRP, then it cannot pursue a pure
5 cost recovery claim under Or. Rev. Stat. § 465.255, but is
6 limited to a contribution claim under Or. Rev. Stat.

7 § 465.257. Port of Portland v. Union Pac. R. Co., 1999 WL
8 1080328 *15 (D. Or. 1999); Catellus Dev. Corp. v. L.D.
9 McFarland Co., 910 F.Supp. 1509, 1516 (D. Or. 1995).

10 Because there is a disputed issue of fact as to whether
11 plaintiff is a PRP, this court cannot hold as a matter of law
12 that Fort James is liable under Or. Rev. Stat. § 465.255.

13 Therefore, plaintiff's motion for partial summary judgment to
14 declare Fort James a liable party under Or. Rev. Stat.

15 § 465.255 is denied.

16 Remainder of Plaintiff's Motion for Partial Summary Judgment

17 1. Oregon Tort Claims Act

18 Plaintiff further moves for summary judgment on
19 defendants' counterclaims arguing that defendants failed to
20 comply with Oregon's Tort Claims Act and that plaintiff is
21 immune from liability for the acts or omissions alleged in
22 defendants' counterclaims.

23 A. Notice Requirement

24 The plaintiff first asserts that defendants failed to

1 comply with the Notice requirement under the Tort Claims Act.
2 The Act provides that "[n]otice of claim shall be given . . .
3 within 180 days after the alleged loss or injury." Or. Rev.
4 Stat. § 30.275(2)(b). The contamination at issue on the
5 Property was encountered by the plaintiff in the fall 1998.
6 Plaintiff filed the lawsuit at bar on December 20, 2002.
7 Defendants responded with a stipulated motion to extend time to
8 file an Answer which this court granted. The date the Answer
9 was due, defendants filed a motion to dismiss. That motion was
10 fully briefed including plaintiff's unopposed request to file a
11 surreply which was filed on June 16, 2003. The motion was then
12 ultimately decided by this court on August 15, 2003. The
13 defendants then filed their Answer, Defenses and Counterclaims
14 on September 9, 2003.

17 I find that the Notice requirement of the Oregon Torts
18 Claim Act has been satisfied here. The sufficiency of the
19 notice given must be determined with the object of the statute
20 in mind and technically deficient claims should not be barred
21 where the purpose of the statute is served. The Oregon Supreme
22 Court held that the purpose of Tort Claims Act notice sections
23 "is to give the public body timely notice of the tort claim and
24 to allow its officers an opportunity to investigate matters
25 promptly and ascertain all necessary facts." Urban Renewal
26 Agency v. Lackey, 275 Or. 35, 41, 549 P.2d 657 (1976). After
27 28

1 the Court decided the Urban Renewal case, the Oregon
2 legislature added language to Or. Rev. Stat. § 30.275(1)
3 arguably reflecting a legislative intent that the notice
4 requirements be strictly complied with. The additional
5 language reads, "A notice of claim which does not contain the
6 information required by this subsection, or which is presented
7 in any other manner than herein provided, is invalid, except
8 that failure to state the amount of compensation or other
9 relief demanded does not invalidate the notice." Or. Rev.
10 Stat. § 30.275(1), as amended by Or.Laws 1977, ch. 823, s 3.

11
12 The Oregon Supreme Court then spoke again on this issue in
13 Brown v. Portland School Dist. No. 1, 291 Or. 77, 628 P.2d 1183
14 (1981) (en banc). There the Court acknowledged the additional
15 language to Or. Rev. Stat. § 30.275(1), however, reasoned that,
16 "[t]here is no suggestion that the proponents or the
17 legislature intended to preclude recovery or escape liability
18 by draconian enforcement of technical requirements or to
19 preclude compliance where notice proper in form and content was
20 actually received by the statutorily designated official." Id.
21 at 81. The Court further held that, "[t]o achieve the Act's
22 purpose of prompt notice to public bodies, notice of claims
23 must be timely received by the correct official. The amended
24 statute describes the manner in which notice is to be given,
25 but its purpose is to bar claims where proper notice is not
26
27
28

1 received by the proper official." Id. at 82. Finally, the
2 Court held that "where notice required by ORS 30.275(1) is
3 actually received by the statutorily designated official, the
4 statute has been substantially complied with and the notice of
5 claim is valid." Id. at 82-83.

7 That is exactly the situation we have here. Defendants
8 filed a stipulated motion to extend time to answer, defendants
9 then timely filed a motion to dismiss which was ultimately
10 denied by this court, defendants then properly filed their
11 Answer, Defenses and Counterclaims. I find that pursuant to
12 the Oregon Supreme Court's analysis and holding in Brown, that
13 defendants' Answer containing counterclaims filed in response
14 to plaintiff's complaint serves as adequate notice pursuant to
15 Or. Rev. Stat. § 30.275(1). Defendants' Answer, Defenses and
16 Counterclaims were properly and timely filed; actually received
17 by the statutorily designated official thus providing plaintiff
18 with timely notice of the tort claim and allowing its officers
19 adequate opportunity to investigate matters and ascertain all
20 necessary facts. To hold otherwise would be doing exactly what
21 the Oregon Supreme Court cautioned against in Brown -
22 precluding recovery or escaping liability by "draconian
23 enforcement of technical requirements . . . where notice proper
24 in form and content was actually received by the statutorily
25 designated official." Id. at 82. Plaintiff's summary judgment
26
27
28

1 motion is denied on this issue.

2 B. Two-year Limitations Period

3 Plaintiff next asserts that defendants' counterclaims are
4 untimely. Or. Rev. Stat. § 30.275(9) provides that an action
5 covered by the Oregon Tort Claims Act "shall be commenced
6 within two years after the alleged loss or injury." Plaintiff
7 argues that at the very latest, defendants knew in the fall of
8 1998 that plaintiff had encountered contamination on their
9 Property, and therefore defendants' counterclaims are barred.

10
11 Defendants respond that plaintiff delayed filing suit
12 until late 2002, "about four years after the construction was
13 done and nearly two years after the bulk of the 'remediation'
14 was completed." Defendants' Response to Plaintiff's Motion for
15 Partial Summary Judgment, p. 14. Defendants assert that it
16 would be "patently unfair" to allow the plaintiff to assert a
17 statute of limitations defense to defendants' counterclaims
18 under these circumstances. I agree. The parties concede that
19 there is no Oregon law on point and therefore look to federal
20 law. Both parties cite federal law in their favor. I am
21 persuaded by the cases following United States v. Capital
22 Transit Co., 108 F. Supp. 348, 350 (D.D.C. 1952), which held,
23 "it would seem to be contrary to the spirit of the Federal Tort
24 Claims Act to permit the United States to wait until the two
25 years have expired and then sue an individual for damages and
26
27
28

1 prevent such individual from having litigated all issues which
2 might properly have been determined within the two year
3 period." See also, United States v. Southern Cal. Edison Co.,
4 229 F. Supp. 268, 269 (S.D. Cal. 1964) (same). Therefore, I
5 find that defendants' counterclaims are not barred by the two-
6 year statute of limitation and deny plaintiff's summary
7 judgment motion on this issue.
8

9 C. Immunity

10 Plaintiff next asserts that it is immune from defendants'
11 counterclaims because the decisions made with respect to the
12 location of the Project were discretionary. Or. Rev. Stat. §
13 30.265(3)(c) provides, in part, that "[e]very public body and
14 its officers, employees and agents acting within the scope of
15 their employment or duties . . . are immune from liability for
16 . . . [a]ny claim based upon the performance of or the failure
17 to exercise or perform a discretionary function or duty,
18 whether or not the discretion is abused."
19

20
21 Defendants argue that its counterclaims are for
22 recoupment, "regardless of their label," and therefore not
23 barred by sovereign immunity. I agree. Recoupment "is an
24 appropriate equitable remedy that 'reduces, mitigates, or
25 abates damages alleged by plaintiff.'" State ex rel. Key West
26 Retaining Sys., Inc. v. Holm II, Inc., 185 Or. App. 182, 190,
27 59 P.3d 1280 (2002), rev. denied, 335 Or. 402, 68 P.3d 231
28

1 (2003). "Recoupment is confined to matters arising out of and
2 connected with the transaction upon which the action is
3 brought." Welsh v. Case, 180 Or. App. 370, 376, 43 P.3d 445
4 (2002). Here, defendants have alleged that plaintiff
5 negligently and recklessly constructed a sanitary sewer line
6 over property it did not own, disturbing and causing the
7 release of otherwise stable pollutants. This same transaction
8 forms the basis of plaintiff's claims.
9

10 Further, I find that defendants' recoupment counterclaims
11 are not barred by sovereign immunity. In United States v.
12 Montrose Chem. Corp. of Calif., 788 F. Supp. 1485, 1492-93
13 (C.D.Cal. 1992), the court held that Eleventh Amendment
14 immunity is waived as to compulsory recoupment counterclaims in
15 tort by filing a CERCLA action. Similarly, in Georgia Dept. of
16 Human Resources v. Bell, 528 F. Supp. 17, 26 (N.D.Ga 1981), the
17 court held that "by bringing suit against a private party the
18 State waives its Eleventh Amendment immunity and consents to
19 the court's jurisdiction of . . . counterclaim[s] asserted
20 defensively, by way of recoupment, for the purpose of defeating
21 or diminishing the State's recovery, but not for the purpose of
22 obtaining an affirmative judgment against the State" (internal
23 citations omitted). Finally, in this District, the court held
24 that by bringing an action in federal court, the state waives
25 it Eleventh Amendment immunity with respect to all
26
27
28

1 counterclaims arising out of the same transaction or
2 occurrence, "at least to the extent that the counterclaims do
3 not exceed the amounts sought in the state's claim." Oregon v.
4 City of Rajneeshpuram, 598 F. Supp. 1217, 1219 (D. Or. 1984).
5

6 Here, defendants' counterclaims arise out of the same
7 transaction or occurrence, and the counterclaims sought by the
8 defendants do not exceed the amount sought by the plaintiff.
9 Defendants' counterclaims seek to reduce or offset any recovery
10 by the plaintiff. These counterclaims are correctly
11 characterized as recoupment and are not barred by plaintiff's
12 claim of immunity. Plaintiff's summary judgment motion is
13 denied on this issue.
14

15 2. Defendants' "Third-Party Fault" Defense

16 Plaintiff moves for summary judgment as to the defendants'
17 "third-party fault" defense, asserting that the defendants'
18 allegations indicate that the preexisting contamination on the
19 property was not "caused solely by" the plaintiff. Defendants
20 raise this defense under Or. Rev. Stat. § 465.255(2)(b)©), and
21 allege, "any migration of hazardous substances in 1998, 1999,
22 or 2000 was caused exclusively by the City of Lebanon as a
23 result of its failure to exercise due care in the planning and
24 construction of its Westside Interceptor Project." Defendants'
25 Answer, p. 9, ¶ 55.
26

27 ///
28

1 This court has previously ruled that defendants could
2 proceed with the "third-party fault" defense to allow the
3 defendants to prove facts that would show that the damages
4 resulting from the release were caused solely by the plaintiff.
5 The defendants have introduced evidence indicating that the
6 contamination was relatively immobile until the plaintiff began
7 construction, and this raises an issue of fact as to whether
8 the damages resulting from the release were caused solely by
9 the plaintiff.
10 the plaintiff.

11 Plaintiff's motion for summary judgment to dismiss the
12 defendants' "third-party fault" defense is denied at this time
13 with leave to renew at trial.
14

15 3. Defendants' "Coming to the Nuisance" Defense

16 Plaintiff moves for summary judgment on defendants'
17 "coming to the nuisance" defense. Plaintiff asserts that this
18 defense should be dismissed arguing that it cannot be raised
19 against a municipality under Oregon law. Defendants contend
20 that the applicability of this defense depends on whether the
21 plaintiff had notice of the nuisance before it acquired the
22 property at issue.
23

24 ____I agree that under the alleged facts of this case, the
25 issue that must first be addressed is whether the plaintiff had
26 notice of the nuisance. See City of Portland v. The Boeing
27 Company, 179 F. Supp.2d 1190 (D. Or. 2001) ("[t]he evidence
28

1 establishes that no one was aware of the extent of the
2 interference by the nuisance at the time plaintiff purchased
3 and planned the Wells. The coming to the nuisance defense does
4 not apply in this instance"). I decline to address at this
5 time whether this defense can be applied against a
6 municipality.
7

8 Defendants contend that there are disputed issues of
9 material fact as to the issue of notice, I agree. Defendants
10 have provided evidence that plaintiff had knowledge of the
11 environmental contamination on the property and that the
12 plaintiff was expressly told not to construct its sewer line on
13 the property because of the risk of pollution.
14

15 Because there are disputed issues of material fact as to
16 whether plaintiff had notice of the nuisance before it acquired
17 the property, plaintiff's motion for summary judgment as to
18 this defense is denied at this time with leave to renew at
19 trial.
20

21 4. Defendants' Contractual Terms Defense

22 Finally, plaintiff moves for summary judgment as to
23 defendants' breach of contractual terms defense, arguing that
24 as a matter of law plaintiff met the obligations of the
25 easement. Defendants allege that summary judgment should be
26 denied because there are issues of fact as to whether the
27 plaintiff breached a promise to accept responsibility for the
28

1 results of plaintiff's digging on the property.

2 The provisions at issue are as follows: (1) upon
3 performing any maintenance, the City will make reasonable
4 efforts to return the site to its original condition, and (2)
5 the City will "excavate and refill ditches and/or trenches for
6 the location of said utilities." Defendants argue that these
7 terms, taken together, create an obligation for the plaintiff
8 to accept responsibility for the results of digging on the
9 property. However, Oregon law directs a court to look only at
10 the objective terms of a contract. See Holdner v. Holdner, 176
11 Or. App. 111, 120, 29 P.3d 1199 (2001) ("[i]n determining
12 whether a contract exists and what its terms are, we examine
13 the objective manifestations of intent, as evidenced by the
14 parties' communications and acts")(internal quotation omitted).
15 I agree with plaintiff that defendants' interpretation adds
16 additional obligations into the easement, and therefore I will
17 examine only the express terms to determine whether summary
18 judgment should be granted.
19
20
21

22 Plaintiff argues that no reasonable factfinder could find
23 that plaintiff violated the promise to "make reasonable efforts
24 to return the site to its original condition." Defendants
25 contend that "original" condition meant the condition in which
26 the contamination was still located in the ground, and
27 therefore plaintiff violated this contractual term. Plaintiff
28

1 contends that its actions satisfied the contractual terms
2 because plaintiff undertook "reasonable efforts" to restore the
3 site: plaintiff could not have put the contamination back into
4 the soil because DEQ's rules prohibited it, plaintiff followed
5 DEQ's rules in the restoration, and plaintiff used clean fill
6 to replace the contaminated soil.
7

8 The plaintiff had no choice other than to replace the
9 contaminated soil. Defendants' interpretation of this term
10 requires the plaintiff to perform the impossible, and no
11 reasonable juror could find in favor of defendants as to this
12 issue. Plaintiff's motion for summary judgment as to this
13 defense is granted.
14

15 CONCLUSION

16 Defendant Georgia Pacific's motion for summary judgment
17 (doc. 96) is granted in part and denied in part. Georgia
18 Pacific's motion is granted in that Georgia Pacific cannot be
19 liable based on successor liability; however, Georgia Pacific's
20 motion is denied due to questions of fact as to whether Georgia
21 Pacific is directly liable.
22

23 Further, plaintiff's motion for partial summary judgment
24 (doc. 100) is denied as to the issue of strict liability for
25 defendants Georgia Pacific and Fort James; denied regarding
26 plaintiff's motions against defendants' counterclaims based on
27 the Oregon Tort Claims Act; denied with leave to renew as to
28 defendants' defenses of "third-party fault; and "coming to the

1 nuisance;" and granted with regard to defendants' "contractual
2 terms" defense.

3 IT IS SO ORDERED.
4

5
6 Dated this 16 day of May 2005.
7

8
9
10 _____/s/ Ann Aiken
11 Ann Aiken
12 United States District Judge
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28